

## Message Text

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14  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY L/NEA:BKHUFFMAN:DSC  
APPROVED BY L:SSCHWEBEL  
L/PM:JHMICHEL  
H:RMCCLOSKEY  
L/T:AWROVINE (SUBS)  
NEA:SSOBER  
S/-O: P.JOHNSON

----- 068602  
O 030131Z SEP 75  
FM SECSTATE WASHDC  
TO AMEMBASSY AMMAN IMMEDIATE

C O N F I D E N T I A L STATE 208688

EXDIS LEIGH FOR SCHWEBEL

E.O. 11652: GDS  
TAGS: PFOR, IS, OVIP, XF  
SUBJECT: U.S. PROPOSAL

REFS: A. SECTO 10222, B. SECTO 10300

1. AS REQUESTED, WE HAVE PREPARED DRAFT JOINT RESOLUTION  
FOR CONGRESSIONAL APPROVAL OF MONITORING PROPOSAL. TEXT  
FOLLOWS:

QTE: WHEREAS THE GRAVE THREAT OF ANOTHER MAJOR OUTBREAK  
OF HOSTILITIES IN THE MIDDLE EAST POSES A THREAT TO WORLD  
PEACE AND TO THE SECURITY AND ECONOMY OF THE UNITED STATES;  
AND

WHEREAS AN AGREEMENT INITIALED SEPTEMBER 1, 1975 BY THE  
GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT AND THE GOVERNMENT  
OF ISRAEL WILL, WHEN IT ENTERS INTO FORCE, CONSTITUTE A  
SIGNIFICANT STEP TOWARDS A JUST AND LASTING PEACE IN THE  
MIDDLE EAST, THEREBY REDUCING THE THREATS TO THE PEACE AND  
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TO THE SECURITY AND ECONOMY OF THE UNITED STATES; AND

WHEREAS THE GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT AND THE  
GOVERNMENT OF ISRAEL HAVE CONDITIONED ENTRY INTO FORCE OF

THE ABOVE AGREEMENT UPON AN UNDERTAKING BY THE GOVERNMENT OF THE UNITED STATES TO PROVIDE A LIMITED NUMBER OF CIVILIAN PERSONNEL TO OBSERVE AND REPORT UPON THE IMPLEMENTATION OF CERTAIN PROVISIONS OF THE ABOVE AGREEMENT; AND

WHEREAS THE PRESIDENT OF THE UNITED STATES ON SEPTEMBER 1, 1975 TRANSMITTED TO THE GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT AND TO THE GOVERNMENT OF ISRAEL A PROPOSAL, THE TEXT OF WHICH IS INCORPORATED HEREIN, PROVIDING FOR THE ASSIGNMENT OF NO MORE THAN TWO HUNDRED UNITED STATES CIVILIAN PERSONNEL TO CARRY OUT THE ABOVE RESPONSIBILITIES AND SETTING FORTH THE TERMS AND CONDITIONS THEREOF; AND

WHEREAS THAT PROPOSAL WOULD PERMIT THE GOVERNMENT OF THE UNITED STATES TO WITHDRAW SUCH PERSONNEL IF IT CONCLUDES THAT THEIR SAFETY IS JEOPARDIZED OR THAT CONTINUATION OF THEIR ROLE IS NO LONGER NECESSARY; AND

WHEREAS ENTRY INTO FORCE OF THE PROPOSAL IS CONTINGENT UPON ITS ACCEPTANCE BY THE GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT, THE GOVERNMENT OF ISRAEL, AND ITS APPROVAL BY THE CONGRESS OF THE UNITED STATES;

THEREFORE, BE IT

RESOLVED BY THE SENATE AND HOUSE OF REPRESENTATIVES OF THE UNITED STATES OF AMERICA IN CONGRESS ASSEMBLED, THAT APPROVAL IS HEREBY GIVEN TO THE PROPOSAL THE TEXT OF WHICH FOLLOWS; THAT THE PRESIDENT IS HEREBY AUTHORIZED TO TAKE SUCH ACTION AS MAY BE NECESSARY TO FULFILL ITS PURPOSES, INCLUDING THE USE OF STATUTORY AUTHORITY OF ANY AGENCY OF THE GOVERNMENT OF THE UNITED STATES; AND THAT THERE ARE AUTHORIZED TO BE APPROPRIATED TO THE PRESIDENT SUCH FUNDS AS MAY BE NECESSARY TO CARRY OUT THE PURPOSES OF THE PROPOSAL, WHICH PROVIDES: (COMPLETE TEXT OF PROPOSAL WOULD FOLLOW) UNQTE.

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2. REQUEST YOUR COMMENTS ON FOREGOING DRAFT, AND GUIDANCE CONCERNING ANY OTHER ACTIONS YOU WISH COMMENCED BEFORE YOUR RETURN SUCH AS, E.G., REVIEW OF TEXT BY WHITE HOUSE LEGISLATIVE INTERDEPARTMENTAL GROUP, WHICH WE PRESUME WILL COORDINATE INTER-AGENCY CLEARANCES AND CONSULTATIONS WITH CONGRESS.

3. FOLLOWING ARE OUR EDITORIAL COMMENTS UPON ABOVE DRAFT TEXT:

A. FORMAT WAS DRAWN GENERALLY FROM JOINT RESOLUTION APPROVING UN HEADQUARTERS AGREEMENT.

B. PROVISION AUTHORIZING PRESIDENT TO USE STATUTORY AUTHORITY OF ANY USG AGENCY IS DESIGNED TO MAKE DOD CLAIMS SETTLEMENT AUTHORITY AND OTHER USEFUL AUTHORITY OF OTHER AGENCIES AVAILABLE AS APPROPRIATE.

C. THOUGH WE ARE UNCLEAR AS TO WHETHER "PROPOSAL" WILL BECOME TRILATERAL OR IDENTICAL BILATERALS, DRAFT TEXT AVOIDS THIS ISSUE.

D. IF YOU BELIEVE THIRD PREAMBULATORY PARAGRAPH OVERSTATES IMPORTANCE OF MONITORING AGREEMENT, YOU MIGHT PREFER FOLLOWING FORMULATION: "WHEREAS AN INTEGRAL PART OF THE AGREEMENT BETWEEN THE GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT AND THE GOVERNMENT OF ISRAEL IS AN UNDERTAKING BY THE GOVERNMENT OF THE UNITED STATES TO PROVIDE A LIMITED NUMBER OF CIVILIAN PERSONNEL TO OBSERVE AND REPORT UPON THE IMPLEMENTATION OF CERTAIN PROVISIONS OF THAT AGREEMENT;"

E. CONCERNING FIFTH PREAMBULATORY PARAGRAPH, WE ASSUME SECRETARY TRANSMITTED PROPOSAL TO GOE AND GOI ON BEHALF OF PRESIDENT.

D. PROVISION FOR "APPROVAL" OF PROPOSAL RATHER THAN AUTHORIZATION TO PRESIDENT TO BRING IT INTO EFFECT IS DESIGNED TO AVOID TERMINOLOGY DAMAGING TO POSITION OF EXECUTIVE BRANCH REGARDING ITS AUTHORITY TO CONCLUDE EXECUTIVE AGREEMENTS. MOREOVER, "APPROVAL" HAS A MORE CONFIDENTIAL

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POSITIVE CONNOTATION THAN "AUTHORIZATION".

4. MCCLOSKEY BELIEVES THAT THIS IS THE "BEST POSSIBLE" FORMULATION TO PRESENT TO CONGRESS EVEN THOUGH IT MAY WELL BE AMENDED, PARTICULARLY AS REGARDS THE OPEN-ENDED AUTHORIZATION OF FUNDS. SCOWCROFT HAS BEEN ADVISED AND CONCURS IN PRINCIPLE.

5. AFTER ABOVE WAS DRAFTED, WE LEARNED THAT RON NESSEN TOLD PRESS TODAY THAT PRESIDENT WOULD SEND A LETTER CONTAINING THE PROPOSAL TO HOUSE SPEAKER CARL ALBERT AND VICE PRESIDENT NELSON A. ROCKEFELLER, IN HIS CAPACITY AS SENATE PRESIDENT. NESSEN SAID THE LETTER WOULD SEEK THEIR VIEWS ON HOW THE PLANS SHOULD BE PRESENTED TO CONGRESS FOR A VOTE IN BOTH HOUSES. NESSEN SAID THE SAME LETTER WOULD LATER BE SENT ALL MEMBERS OF CONGRESS AND SUGGESTIONS WOULD BE SOLICITED ON HOW BEST TO SUBMIT THE PROPOSAL FOR LEGISLATIVE ACTION--RESOLUTION, A BILL OR AN APPROPRIATION REQUEST. HE SAID "THE EXACT METHOD HAS NOT YET BEEN DETERMINED." ROBINSON

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 26 AUG 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, MILITARY AGREEMENTS, TRACKING STATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 SEP 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** KelleyW0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Disposition History:** n/a  
**Disposition Reason:**  
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